

ORDINANCE NO. 2023-011

AN ORDINANCE ADOPTING THE FINANCIAL RECOVERY PLAN FOR THE VILLAGE OF RISINGSUN, AND DECLARING AN EMERGENCY.

NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE VILLAGE OF RISINGSUN, STATE OF OHIO:

Section 1: That the Financial Recovery Plan dated December 26, 2023, be adopted by Village Council, a copy of which is now on file in the Office of the Village Finance Officer.


Section 2: That this Ordinance shall be published in accordance with law.

Section 3: That in order to preserve the public peace, health and safety of the Village of Risingsun and its inhabitants, and in order to meet the requirements of the State for municipalities in fiscal emergency, an emergency is hereby declared to exist and this Ordinance shall be an emergency measure and shall take effect immediately upon its passage.

PASSED this 26 day of December 2023




PRESIDENT OF COUNCIL



MAYOR

SOLICITOR



FISCAL OFFICER

Village of Risingsun
Financial Recovery Plan
December 26, 2023

Village of Risingsun Financial Recovery Plan
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**Village of Risingsun Financial Recovery Plan
December 26, 2023**

Introduction

Background

At the request of the Mayor of the Village of Risingsun, the Auditor of State's Office conducted an analysis of the Village to determine if the fiscal condition of the Village had deteriorated to the point that a declaration of fiscal watch or fiscal emergency was appropriate. The analysis identified the existence of one fiscal emergency condition and declared the Village to be in fiscal emergency. By statute, the Village Council must adopt a recovery plan and submit the plan to the Auditor of State for approval within one hundred twenty days.

Purpose

The purpose of this plan is to identify the steps that will be taken by the Village to eliminate the fiscal emergency conditions identified in the analysis. For each step, the plan discloses estimated commencement and completion dates. In addition, the plan contains assurances that the Village's actions will conform to State statute regarding budgeting and appropriating and that the Village will adhere to monthly limitations for expenditures and encumbrances that are consistent with the plan.

Timing

The initial plan was adopted by the Council of the Village of Risingsun on October 28, 2020. The plan will be amended as needed but, at a minimum, once a year.

Additional Information

In order to better envision the results of the proposed corrective actions, the plan includes a financial forecast for the next five years. The forecast includes estimated revenues and expenditures for each fund of the Village, specifically identifying the changes generated by each corrective action. The plan also contains detailed schedules of the Village's required debt service payments.

**Village of Risingsun Financial Recovery Plan
December 26, 2023**

Introduction

General Approach

The declaration of fiscal emergency was based on a significant deficit in the General Fund as of December 31, 2019. The steps identified below reflect the actions to be taken by the Village.

Steps to Eliminate the Fiscal Emergency Conditions

Introduction

1. Changes to revenue sources:

Action	Begin	Completion
a. Property tax revenue collections are based on estimated assessed valuations for the given year. The sexennial update occurred in 2023 with collection to start in 2024 with the next scheduled update in 2026.	1/1/2024	Ongoing
b. The Village passed a four year renewal operating levy for 1.3 mills in November 2023 for general operations and anticipates the levy will be renewed at its expiration.	1/1/2024	12/31/2027
c. The Village passed a five year renewal operating levy for 6.3 mills in November 2021 for general operations and anticipates the levy will be renewed at its expiration.	1/1/2023	12/31/2027
d. The Village passed a five year renewal street levy for 2 mills in November 2020 and anticipates the levy will be renewed at its expiration.	1/1/2021	12/31/2025
e. The Village passed a five year renewal park levy for .5 mills in November 2019 and anticipates the levy will be renewed at its expiration.	1/1/2020	12/31/2024
f. The Village enacted a 1 percent income tax effective January 1, 2020, (with no tax credit for taxes paid to other municipalities). All revenue is to be recorded in the General Fund.	1/1/2020	Ongoing

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Action	Begin	Completion
g. As expenses begin to exceed the Village's assessment for street lighting, the Village will have to increase the assessment to match the expenses.	TBD	
h. The fire levy for 1.8 mills was on the November 2019 ballot and was not renewed. The Village intends to put the issue on the ballot again at some future date to be determined.	TBD	

2. Establish annual expenditure levels that are consistent with historical patterns:

Action	Begin	Completion
a. Various supplies and materials and contractual services are estimated to increase 3 to 5 percent per year.	1/1/2024	Ongoing
b. General insurance costs are estimated to increase 5 percent per year.	1/1/2024	Ongoing
c. Utility rates are estimated to increase 5 percent per year.	1/1/2024	Ongoing
d. Audit costs are estimated to increase for biennial audits.	1/1/2024	Ongoing
e. If there are sufficient resources, the Village intends to increase salaries annually for the fiscal officer and police officers.	1/1/2024	Ongoing

Assurances

1. The Village will conform to statutes with respect to tax budgets and appropriation measures.
2. The Village will establish monthly levels of expenditures and encumbrances pursuant to division (B)(2) of Section 118.07 of the Ohio Revised Code.
3. The amount and purpose of any issue of debt obligations will not exceed debt limits supported by appropriate certification by the Fiscal Officer and the County Auditor.
4. The Village will prepare a financial forecast for a five-year period in accordance with the standards issued by the Auditor of State.
5. The Village will address and implement Auditor of State comments from the Report of Accounting Methods.

Village of Risingsun Financial Recovery Plan
December 26, 2023
General Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Property Taxes	\$50,500	\$50,500	\$50,500	\$50,500	\$50,500
Income Taxes	78,470	80,030	81,630	83,260	84,920
Intergovernmental	22,500	22,500	22,500	22,500	22,500
Charges for Services	2,400	2,400	2,400	2,400	2,400
Licenses and Permits	4,600	4,600	4,600	4,600	4,600
Fines and Forfeitures	27,000	27,000	27,000	27,000	27,000
Other Revenue	1,200	1,200	1,200	1,200	1,200
Total Revenues	186,670	188,230	189,830	191,460	193,120
Expenditures					
Security of Persons and Property-Police					
Personal Services	42,210	42,060	42,930	43,810	44,730
Contractual Services	18,100	18,830	19,600	20,400	21,240
Supplies and Materials	18,000	18,540	19,100	19,670	20,260
Capital Outlay	7,200	7,200	7,200	7,200	7,200
Total Security of Persons and Property-Police	85,510	86,630	88,830	91,080	93,430
Community Environment					
Zoning					
Contractual Services	1,490	1,490	1,490	1,490	1,490
Supplies and Materials	100	110	120	130	140
Total Community Environment-Zoning	1,590	1,600	1,610	1,620	1,630
Basic Utility					
Storm Sewers					
Contractual Services	1,200	1,240	1,280	1,320	1,360
Refuse					
Contractual Services	1,000	1,050	1,100	1,150	1,210
Total Basic Utility	2,200	2,290	2,380	2,470	2,570
General Government					
Mayor					
Personal Services	7,490	7,500	7,510	7,520	7,530
Contractual Services	3,050	3,180	3,320	3,460	3,610
Total Mayor	10,540	10,680	10,830	10,980	11,140
Council					
Personal Services	3,100	3,120	3,800	3,820	3,840
Contractual Services	300	300	300	300	300
Capital Outlay	5,000	0	0	0	0
Total Council	8,400	3,420	4,100	4,120	4,140
Mayor's Court					
Contractual Services	2,500	2,580	2,660	2,740	2,820
Fiscal Officer					
Personal Services	32,890	33,770	34,660	35,580	36,520
Contractual Services	4,220	7,110	7,180	7,250	7,320
Supplies and Materials	1,700	1,750	1,800	1,850	1,910
Total Fiscal Officer	38,810	42,630	43,640	44,680	45,750
Lands Buildings					
Contractual Services	13,600	14,210	14,860	15,530	16,240
Supplies and Materials	6,000	6,180	6,370	6,560	6,760
Capital Outlay	1,500	16,000	0	0	0
Total Lands Buildings	21,100	36,390	21,230	22,090	23,000
Property Tax Collection Fees					
Contractual Services	1,100	1,130	1,160	1,190	1,220
Auditor of State Fees					
Contractual Services	4,100	3,030	0	3,340	0
Solicitor					
Contractual Services	9,000	9,000	9,000	9,000	9,000
Income Tax					
Contractual Services	3,100	3,170	3,240	3,310	3,380

(continued)

Village of Rising Sun Financial Recovery Plan
December 26, 2023
General Fund Summary
continued

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
General Government (continued)					
Other General Government					
Contractual Services	\$1,000	\$1,030	\$1,060	\$1,090	\$1,120
Other	200	200	200	200	200
Total Other General Government	<u>1,200</u>	<u>1,230</u>	<u>1,260</u>	<u>1,290</u>	<u>1,320</u>
Total General Government	<u>99,850</u>	<u>113,260</u>	<u>97,120</u>	<u>102,740</u>	<u>101,770</u>
Debt Service - Principal	2,400	0	0	0	0
Debt Service - Interest and Fiscal Charges	40	0	0	0	0
Total Debt Service	<u>2,440</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Expenditures	<u>191,590</u>	<u>203,780</u>	<u>189,940</u>	<u>197,910</u>	<u>199,400</u>
Change in Fund Balance	(4,920)	(15,550)	(110)	(6,450)	(6,280)
Fund Balance Beginning of Year	<u>115,234</u>	<u>110,314</u>	<u>94,764</u>	<u>94,654</u>	<u>88,204</u>
Fund Balance End of Year	<u>\$110,314</u>	<u>\$94,764</u>	<u>\$94,654</u>	<u>\$88,204</u>	<u>\$81,924</u>

Village of Risingsun Financial Recovery Plan
December 26, 2023
Street Construction Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Property Taxes	\$10,200	\$10,200	\$10,200	\$10,200	\$10,200
State Levied Shared Taxes	32,850	32,850	32,850	32,850	32,850
Total Revenues	43,050	43,050	43,050	43,050	43,050
Expenditures					
Personal Services	22,920	22,940	22,960	22,980	23,010
Contractual Services	9,050	10,420	10,000	11,500	11,030
Supplies and Materials	8,000	8,240	8,490	8,750	9,010
Capital Outlay	5,000	0	0	0	0
Debt Service - Principal	2,400	0	0	0	0
Debt Service - Interest and Fiscal Charges	40	0	0	0	0
Total Expenditures	47,410	41,600	41,450	43,230	43,050
Change in Fund Balance	(4,360)	1,450	1,600	(180)	0
Fund Balance Beginning of Year	66,146	61,786	63,236	64,836	64,656
Fund Balance End of Year	\$61,786	\$63,236	\$64,836	\$64,656	\$64,656

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 State Highway Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
State Levied Shared Taxes	\$2,550	\$2,550	\$2,550	\$2,550	\$2,550
Expenditures					
Capital Outlay	20,000	0	0	0	0
Change in Fund Balance	(17,450)	2,550	2,550	2,550	2,550
Fund Balance Beginning of Year	23,109	5,659	8,209	10,759	13,309
Fund Balance End of Year	<u>\$5,659</u>	<u>\$8,209</u>	<u>\$10,759</u>	<u>\$13,309</u>	<u>\$15,859</u>

Village of Risingsun Financial Recovery Plan
December 26, 2023
Parks and Recreation Fund Summary

	<u>2024</u> <u>Forecasted</u>	<u>2025</u> <u>Forecasted</u>	<u>2026</u> <u>Forecasted</u>	<u>2027</u> <u>Forecasted</u>	<u>2028</u> <u>Forecasted</u>
Revenues					
Property Taxes	\$2,800	\$2,800	\$2,800	\$2,800	\$2,800
State Levied Shared Taxes	180	180	180	180	180
Other Revenue	11,500	11,500	11,500	11,500	11,500
Total Revenues	14,480	14,480	14,480	14,480	14,480
Expenditures					
Personal Services	2,240	2,250	2,260	2,270	2,280
Contractual Services	6,480	7,690	7,090	8,420	7,760
Supplies and Materials	1,500	830	860	890	920
Capital Outlay	5,000	0	0	0	0
Other	3,500	3,500	3,500	3,500	3,500
Total Expenditures	18,720	14,270	13,710	15,080	14,460
Change in Fund Balance	(4,240)	210	770	(600)	20
Fund Balance Beginning of Year	12,928	8,688	8,898	9,668	9,068
Fund Balance End of Year	\$8,688	\$8,898	\$9,668	\$9,068	\$9,088

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Permissive MVL Fund Summary

	<u>2024</u> <u>Forecasted</u>	<u>2025</u> <u>Forecasted</u>	<u>2026</u> <u>Forecasted</u>	<u>2027</u> <u>Forecasted</u>	<u>2028</u> <u>Forecasted</u>
Revenues					
Other Local Taxes	\$1,500	\$1,500	\$1,500	\$1,500	\$1,500
Expenditures					
Contractual Services	1,000	1,000	1,000	1,000	1,000
Change in Fund Balance	500	500	500	500	500
Fund Balance Beginning of Year	9,494	9,994	10,494	10,994	11,494
Fund Balance End of Year	<u>\$9,994</u>	<u>\$10,494</u>	<u>\$10,994</u>	<u>\$11,494</u>	<u>\$11,994</u>

Village of Risingsun Financial Recovery Plan
December 26, 2023
Special Assessment Street Lighting Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Special Assessment	\$10,500	\$10,500	\$10,500	\$10,500	\$10,500
Expenditures					
Contractual Services	9,400	9,870	10,370	10,890	11,440
Total Expenditures	9,400	9,870	10,370	10,890	11,440
Change in Fund Balance	1,100	630	130	(390)	(940)
Fund Balance Beginning of Year	6,647	7,747	8,377	8,507	8,117
Fund Balance End of Year	<u>\$7,747</u>	<u>\$8,377</u>	<u>\$8,507</u>	<u>\$8,117</u>	<u>\$7,177</u>

Village of Risingsun Financial Recovery Plan
December 26, 2023
Fire Levy

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Intergovernmental	\$2,900	\$0	\$0	\$0	\$0
Charges for Services	111,500	111,500	111,500	111,500	111,500
Total Revenues	<u>114,400</u>	<u>111,500</u>	<u>111,500</u>	<u>111,500</u>	<u>111,500</u>
Expenditures					
Personal Services	11,090	11,150	11,210	11,270	11,340
Contractual Services	34,600	37,370	37,810	40,860	41,360
Supplies and Materials	25,000	26,250	27,570	28,950	30,400
Capital Outlay	27,500	0	0	0	0
Total Expenditures	<u>98,190</u>	<u>74,770</u>	<u>76,590</u>	<u>81,080</u>	<u>83,100</u>
Change in Fund Balance	16,210	36,730	34,910	30,420	28,400
Fund Balance Beginning of Year	<u>23,610</u>	<u>39,820</u>	<u>76,550</u>	<u>111,460</u>	<u>141,880</u>
Fund Balance End of Year	<u><u>39,820</u></u>	<u><u>76,550</u></u>	<u><u>111,460</u></u>	<u><u>141,880</u></u>	<u><u>170,280</u></u>

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Police Training Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues	\$0	\$0	\$0	\$0	\$0
Expenditures					
Contractual Services	525	0	0	0	0
Change in Fund Balance	(525)	0	0	0	0
Fund Balance Beginning of Year	525	0	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Court Computerization Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Fines and Forfeitures	\$1,200	\$1,200	\$1,200	\$1,200	\$1,200
Expenditures					
Contractual Services	850	850	850	850	850
Supplies and Materials	500	500	500	500	500
Total Expenditures	1,350	1,350	1,350	1,350	1,350
Change in Fund Balance	(150)	(150)	(150)	(150)	(150)
Fund Balance Beginning of Year	5,835	5,685	5,535	5,385	5,235
Fund Balance End of Year	\$5,685	\$5,535	\$5,385	\$5,235	\$5,085

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 FEMA Grant Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Intergovernmental	\$154,000	\$0	\$0	\$0	\$0
Expenditures					
Capital Outlay	154,000	0	0	0	0
Change in Fund Balance	0	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Village of Rising Sun Financial Recovery Plan
 December 26, 2023
 Other Capital Projects - Police Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Intergovernmental	\$0	\$0	\$0	\$0	\$0
Expenditures					
Capital Outlay	13,520	0	0	0	0
Change in Fund Balance	(13,520)	0	0	0	0
Fund Balance Beginning of Year	13,520	0	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Other Capital Projects - Park Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues	\$0	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0	0
Change in Fund Balance	0	0	0	0	0
Fund Balance Beginning of Year	23	23	23	23	23
Fund Balance End of Year	<u>\$23</u>	<u>\$23</u>	<u>\$23</u>	<u>\$23</u>	<u>\$23</u>

Village of Risingsun Financial Recovery Plan
December 26, 2023
Mayor's Court Fund Summary

	2024 Forecasted	2025 Forecasted	2026 Forecasted	2027 Forecasted	2028 Forecasted
Revenues					
Other Amounts Collected for Distribution	\$70,000	\$70,000	\$70,000	\$70,000	\$70,000
Expenditures					
Distribution to Other Governments	20,000	20,000	20,000	20,000	20,000
Distribution to Primary Government	50,000	50,000	50,000	50,000	50,000
Total Expenditures	70,000	70,000	70,000	70,000	70,000
Change in Fund Balance	0	0	0	0	0
Fund Balance Beginning of Year	3,597	3,597	3,597	3,597	3,597
Fund Balance End of Year	<u>\$3,597</u>	<u>\$3,597</u>	<u>\$3,597</u>	<u>\$3,597</u>	<u>\$3,597</u>

**Village of Risingsun Financial Recovery Plan
December 26, 2023
Forecasted Capital Needs**

Fund	Description	2024	2025	2026	2027	2028
General - Police	Body Camera	\$5,200	\$5,200	\$5,200	\$5,200	\$5,200
General - Police	Tasers	2,000	2,000	2,000	2,000	2,000
	Total Police	7,200	7,200	7,200	7,200	7,200
General - Council	Codify Village	5,000	0	0	0	0
General - L & B	Mower	0	16,000	0	0	0
General - L & B	Signage for building including marquee	1,500	0	0	0	0
	Total L & B	1,500	16,000	0	0	0
	Total General Fund	\$13,700	\$23,200	\$7,200	\$7,200	\$7,200
Street Fund	Streets	\$5,000	\$0	\$0	\$0	\$0
State Highway	Repave St. Rte. 23 - ODOT	\$20,000	\$0	\$0	\$0	\$0
Park	Park Improvements	\$5,000	\$0	\$0	\$0	\$0
Fire Levy	Turnout gear (4)	\$17,000	\$0	\$0	\$0	\$0
Fire Levy	SCBA Equipment (local portion)	8,000	0	0	0	0
Fire Levy	Pagers	2,500	0	0	0	0
	Total Fire Levy	\$27,500	\$0	\$0	\$0	\$0
FEMA Grant	SCBA Equipment - grant	\$154,000	\$0	\$0	\$0	\$0
	Total	\$225,200	\$23,200	\$7,200	\$7,200	\$7,200

WISH LIST:

Fund	Description	2024	2025	2026	2027	2028
Fire Levy	Air Tanks	\$5,500	\$5,500	\$5,500	\$5,500	\$5,500

Project	Estimated Cost
New windows on Building	20,000
Mower	16,000
Re-key FOB - Entry doors and create a coding system for park building	3,500
New flooring foyer Council room Clerk office	10,000
Curtains over south facing windows in Opera House area	3,000
Paint walls in foyer Council room Clerk office	3,000
Reseal parking lot around Hall	800
Repair Section of Main Street from RR to Corp Limit (Grant?)	140,000
New Dump Truck	76,000
Police Cruiser	64,000
4 Additional Police Officers	

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Forecasted Total Debt Service by Year

Debt Issue	Payment Schedule	2024	2025	2026	2027
Land and Dump Truck Loan	Monthly	\$4,862	\$0	\$0	\$0
Total Debt Service		<u>\$4,862</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Village of Risingsun Financial Recovery Plan
 December 26, 2023
 Land and Dump Truck Loan

Monthly payments paid to First Federal Bank from General Fund (50%) and Street Fund (50%).

Payment Due	Principal	Interest	Total Principal and Interest	Principal Balance
2024	\$4,786	\$76	\$4,862	\$4,786
	\$4,786	\$76	\$4,862	0